Message Text

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INFO OCT-01 ISO-00 NEA-10 IO-13 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 CEA-01 COME-00 EB-08 FRB-03 CIEP-01 STR-04 TRSE-00 LAB-04 SIL-01 OMB-01 ACDA-07 /116 W

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R 111645Z FEB 77

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC 9055

INFO AMEMBASSY AMMAN

AMEMBASSY BONN

AMEMBASSY CAIRO

AMEMBASSY COPENHAGEN

AMEMBASSY DAMASCUS

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

USSMISSION EC BRUSSELS

USMISSION NATO

USMISSION USUN NEW YORK

CONFIDENTIAL BRUSSELS 01357

E.O. 11652: GDS

TAGS: PFOR, EEC, XF, BE

SUBJECT: ALLON'S VISIT TO BRUSSELS -BILATERALS WITH EC FOREIGN

MINISTERS

REF: (A) BRUSSELS 1290, (B) BRUSSELS 1268, (C) EC BRUSSELS 1223,

(D) EC BRUSSELS 1222

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- 1. SUMMARY: ISRAEL I AMBASSADOR GAVE US RUNDOWN ON FOREIGN MINISTER ALLON'S BILATERALS WITH FOREIGN MINISTERS, UNDERLINING THAT ALLON "LEFT NO DOUBT" ABOUT ISRAELI POLICY RE PEACE SETTLEMENT, PLO AND EURO-ARAB DIALOGUE. END SUMMARY.
- 2. ISRAELI AMBASSADOR (BEN HORIN TOGETHER WITH DCM MORAT)

TOLD US THAT FOREIGN MINISTER ALLON DELIVERED "SIMILAR" MESSAGES "IN DIFFERENT TONES" TO THE OTHER EC FOREIGN MINISTERS TO THAT WHICH HE GAVE TO BELGIAN FOREIGN MINISTER VAN ELSLANDE (REF B). HE MET PRIVATELY WITH ALL BUT FITZGERALD AND THORN, BUT CONFERRED EXTENSIVELY WITH LATTER TWO BETWEEN SCHEDULED ACTIVITIES. BEN HORN, WHO WAS PRESENT AT SOME OF THE MEETINGS, PROVIDED FOLLOWING DETAILS ON SUBSTANCE OF ALLON'S BILATERAL DISCUSSIONS.

- 3. EUROPE AND MIDDLE PEAST PEACE ALLON STESSED TO FOREIGN MINISTERS THAT A "PUBLIC" EUROPEAN POSITION ON A PEACE SETTLEMENT WAS COUNTERPRODUCTIVE BECAUSE IT COULD PRODUCE HARDENING OF ARAB NEGOTIATING POSITION, MAKING PEACE NEGOTIATIONS MOVE DIFFICULT, LESSENING CHANCES FOR A SETTLEMENT, AND, THEREFORE, INCREASING POSSIBILITY WAR. WHAT ISRAEL IS CAPABLE OF CONCEDING, IT WILL CONCEDE WITHOUT PRESSURE, EVEN EUROPEAN PRESSURE. BEN HORIN SAID AN UNNAMED FOREIGN MINISTER ASKED IF EUROPE COULD NOT BE ACCUSED OF BUCKLING UNDER ISRAELI PRESSURE; TO WHICH ALLON REPLIED THAT ISRAEL WAS NOT APPLYING PRESSURE, MERELY ASKING EUROPE NOT TO GIVE IN TO ARAB PRESSURE.
- 4. EURO-ARAB DIALOGUE BEN HORIN SAID ALLONG WAS ENCOURAGED BY EC FOREIGN MINISTERS' DECISION OT TO AGREE TO ESTABLISHMENT OF A POLITICAL COMMISSION UNDER THE DIALOGUE. BUT EC COMMISSIONER ROY JENKINS AND ONE OF FOREIGN MINISTERS CAUTIONED ALLON THAT THIS DECISION WOULD HOLD ONLY FOR CURRENT TUNIS MEETING FOR DIALOGUE AND THERE WAS NO GUARANTEE FOR FUTURE MEETINGS.

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- 5. BEN HORIN SAID ALLON WARNED FOREIGN MINISTERS ABOUT PITFALLS IN ARAB PUSH FOR MEETINGS AT MINISTERIAL LEVEL AT FUTURE SESSION OF DIALOGUE. IF YOU HAVE MINISTERIAL LEVEL MEETINGS, ARABS CAN'T PLAY "HIDE-AND-SEEK" BY CAMOUFLAGING PLO IN UNIFIED ARAB DELEGATION AND SO "DUBLIN FORMULA" WILL NOT WORK. THE NEXT STEP WOULD BE AN ARAB PUSH FOR A MEETING OF FOREING MINISTERS, AN EVENT WHICH IPSO FACTO WOULD BE A "POLITICAL" ACT.
- 6. PLO BEN HORIN SAID THAT ALLON TOLD FOREIGN MINISTERS THAT EUROPE SUFFERED FROM "TIME LAG" IN ITS VIEW OF PLO. ARAB LEADERS HAD DECIDED THAT PLO CONSTITUTED A DANGER AND SET OUT TO "DISCIPLINE AND DOMESTICATE" THEM. ONLY EUROPEANS TAKE OUTDATED RABAT POSITION ON PLO SERIOUSLY.
- 7. FRENCH BILATERAL BEN HORIN EMPHASIZED THAT FOREING MINISTER DE GUIRINGAUD HAD ASKED FOR MEETING WITH ALLON AND SAID THAT FRENCH FOREIGN MINISTER'S TONE WAS

"CONCILIATORY." BEN HORIN DENIED, HOWEVER, THAT ATMOSPHERE WAS "CORDIAL" AS DE GUIRINGAUD TOLD PRESS LATER.
BEN HOIN TOLD US THAT AS A FOLLOW-UP, THE ISRAELI AMBASSADOR IN PARIS WOULD MEET WITH PRESIDENT GISCARD FEBRUARY 11, ANE THIS COULD BE CONSTRUED AS THE REQUIRED FRENCH "GESTURE" TO ISRAEL. FOREING MINISTER'S ISRAEL VISIT WAS RESCHEDULED FOR MARCH 30.

8. GERMAN BILATERAL - BEN HORIN SAID GENSCHER TOLD ALLONG THAT GERMANY DOES NOT WANT TO BE "MEDIATOR" IN MIDDLE EAST SETTLEMENT. BEN HORIN SAID LATER GERMAN PRESS SPOKESMAN'S STATEMENTO THAT EFFECT THAT "PERHAPS" THERE WAS A ROLE FOR GERMANY IN WIDER ME SETTLEMENT WWAS GERMAN ""MUSCLE-FLEXING" FOR PUBLIC CONSUMPTION. RENNER

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